# Public Interest Disclosure Procedure Making and dealing with disclosures of

public interest information

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# Procedure statement

# Purpose

The objectives of the *Public Interest Disclosure Act 2018* ('PID Act') are to :

- 1. Encourage and facilitate the disclosure, in the public interest, of information about substantial risks to public health or safety, or to the environment, and about corruption, misconduct or maladministration in public administration;
- 2. Ensure there are proper procedures in place outlining how to make and deal with these disclosures; and
- 3. provide appropriate protections for people making these disclosures.

This procedure provides the details of how an appropriate disclosure can be made and outlines how the Department of the Premier and Cabinet (DPC) will ensure compliance with the <u>Public Interest</u> <u>Disclosure Act 2018</u> ('PID Act'). This procedure sets out the roles and responsibilities for those making and receiving these disclosures.

This procedure must be read in conjunction with the PID Act and the relevant legislation, associated documents and policies referred to under section 'Related Documents'.

# Scope

This procedure is applicable to all employees of DPC. However, members of the public are also able to make appropriate disclosures of public interest information.

Term	Definition	
Detriment	<ul> <li>includes any of the following:</li> <li>Loss or damage (including damage to reputation); or</li> <li>Injury or harm (including psychological harm); or</li> <li>Intimidation or harassment; or</li> <li>Discrimination, disadvantage or adverse treatment in relation to a person's employment; or</li> <li>Threats or reprisal (whether express, or implied, or conditional or unconditional).</li> </ul>	
Environmental and health information	Information that raises a potential issue of a substantial risk to the environment or to the health or safety of the public generally or a significant section of the public (whether occurring before or after the commencement of the PID Act).	
Informant	A person who makes an appropriate disclosure of public interest information	
Journalist	A person engaged in the profession or occupation of journalism in connection with the publication of information in a news medium.	

# Definitions



Term	Definition
Principal officer	A public sector agency for the purpose of this guideline means the Chief Executive of DPC.
Public interest information	<ul> <li>As defined in the PID Act as:</li> <li>Environmental and health information; or</li> <li>Public administration information.</li> </ul>
Public officer	As defined in Schedule 1 of the ICAC Act. The most common categories of <i>public officer</i> can be found in the appendices to the ICAC Guidelines. Public sector employees are public officers.
Relevant authority	Certain persons or organisations designated in the PID Act who can receive an appropriate disclosure of public interest information, depending on who or what the information relates to.
Responsible officer	A person designated as a responsible officer under section 12 of the PID Act.

## Acronyms

Acronym	Words	
PID Act	Public Interest Disclosure Act 2018	
OPI	Office of Public Integrity	
ICAC Independent Commissioner Against Corruption		

## **Related documents**

- Public Interest Disclosure Act 2018
- Office for the Commissioner for Public Sector Employment Public Interest Disclosure Act 2018: Fact Sheet for South Australian public officers
- Public Sector Act 2009
- Independent Commissioner Against Corruption (ICAC) Act 2012 and Directions and Guidelines
- Code of Ethics for the South Australian Public Sector



and Cabinet

# Procedure detail

# Overview

This procedure sets out the process for:

- any person who wants to make an *appropriate disclosure* of *public interest information* concerning a DPC employee or DPC (see Appendix 1 for details); and
- any employee of DPC in dealing with any such *appropriate disclosure* (see Appendix 2 for details).

The Independent Commissioner Against Corruption (the ICAC) has published four sets of guidelines under section 14 of the PID Act (the ICAC PID Guidelines) to provide additional requirements. The ICAC PID Guidelines also provide general information about the PID Act. This Procedure has been prepared to comply, and be consistent, with the ICAC PID Guidelines.

# **Obligations on public sector agencies**

In accordance with section 12 (5) of the PID Act and <u>ICAC PID Guideline Four</u>, this procedure sets out the following:

- the manner in which DPC receives disclosures of *public interest information*, including:
  - the way in which a disclosure can be securely received (see Appendix C for details)
  - what steps DPC has put in place to ensure the *public interest information* is securely received and stored; and
  - who is responsible for ensuring compliance with these steps.
- the criteria that will be applied in the assessment of a public interest disclosure
- the manner in which details of the assessment will be securely stored and the person in DPC who will be advised of the assessment
- the manner in which an informant will be kept informed as to action taken in respect of a disclosure
- the person in DPC who can be contacted if an *informant* believes that his or her disclosure is not being dealt with appropriately
- obligations on DPC and its officers and employees to take action to protect informants, and
- risk management steps for assessing and minimising detrimental action against people because of public interest disclosures and detriment to people against whom allegations are made in a disclosure.

This procedure sets out how you can ensure you are complying with the PID Act and the <u>ICAC PID</u> <u>Guidelines</u>.

# **DPC Statement of Principles**

The Chief Executive of the Department of Premier and Cabinet is committed to:

- Accountability and transparency across the department
- Protecting informants who disclose public interest information appropriately
- Having sound procedures for receiving *public interest information*



- Genuine and efficient consideration and investigation of any public interest disclosure matters relating to the department
- Keeping persons who disclose information informed about the action taken or the outcome of any investigation
- Addressing matters of serious or systemic maladministration and misconduct in public administration
- Ensuring all DPC staff are informed about their rights and the correct process for disclosing and receiving *public interest information*

# What is Public Interest Information?

There are two types of public interest information:

- environmental and health information;
- public administration information.

Disclosures of environmental and health information

What is environmental and health information?

 Environmental and health information means information that raises a potential issue of a substantial risk to the environment or to the health and safety of the public generally or a significant section of the public (whether occurring before or after the commencement of the PID Act - see section 4 of the PID Act).

Who can make a disclosure of environmental and health information?

- Anyone can make a disclosure of environmental and health information.
- However, to gain the protections provided under the PID Act (see clause 5(3)), a person who makes a disclosure of *environmental and health* information:
  - o must believe on reasonable grounds that the information is true; or
  - not being in a position to form such a belief, believes on reasonable grounds that the information may be true and is of sufficient significance to justify its disclosure so that its truth may be investigated.
- A disclosure of *environmental and health information* that is accompanied by either of these beliefs is referred to as an *appropriate disclosure* of *environmental and health information* for the purposes of the PID Act.

Who can receive a disclosure of environmental and health information?

- For a disclosure to be considered an *appropriate disclosure* of *environmental and health information* it must be made to a *relevant authority*.
- Where information relates to a risk to the environment the informant should consider making a
  disclosure to the Environment Protection Authority (see the <u>ICAC PID Guidelines</u>).
- Where the information relates to a location within the area of a particular local council, the informant should consider making a disclosure to a member, officer or employee of that council (see the <u>ICAC PID Guidelines</u>).
- There are other *relevant authorities* that can receive disclosures relating to *environmental and health information*.
- Whether a disclosure of *public interest information* is made to a *relevant authority* depends on the type of information being disclosed and what, or who, the information relates to.



- Section 5(5) of the PID Act specifies the *relevant authorities* that can receive disclosure of *public interest information*.
- This list of relevant authorities is included in the appendices to the <u>ICAC PID Guidelines</u>.
- If the *environmental and health information* relates to a *public officer* in DPC, both the DPC *responsible officer* or the person responsible for the supervision or management of the *public officer* the *environmental and health information* relates to, are relevant authorities.
- If the *environmental and health information* relates to a public sector employee in DPC or relates to DPC, both the DPC *responsible officer*, or the Commissioner for Public Sector Employment are relevant authorities.
- <u>OPI</u> is also a *relevant authority* for any appropriate disclosure of *environmental and health information*.

Disclosures of public administration information

What is public administration information?

 Public administration information means information that raises a potential issue of corruption, misconduct or maladministration in public administration (whether occurring before or after the commencement of the PID Act).

The definitions of *corruption, misconduct* and *maladministration* in public administration are the same as those found in the ICAC Act and can be found in the appendices to the <u>ICAC PID</u> <u>Guidelines</u>.

Who can make a disclosure of public administration information?

- While anyone can make a disclosure of *public administration information*, only *public officers* who make such a disclosure are eligible for the protections provided by the PID Act.
- The term *public officer* is defined in Schedule 1 of the ICAC Act and includes public sector employees.
- The most common categories of *public officer* can be found in the appendices to the <u>ICAC PID</u> <u>Guidelines</u>.

Who can receive a disclosure of public administration information?

- To gain the protections provided by the PID Act a *public officer* must make a disclosure of *public administration information* to a *relevant authority* in circumstances where the *public officer* reasonably suspects that the information raises a potential issue of corruption, misconduct or maladministration in public administration.
- A disclosure of *public administration information* that is accompanied by such a suspicion is referred to as an *appropriate disclosure* of *public administration information* for the purposes of the PID Act.
- There are a number of *relevant authorities* that can receive disclosures relating to *public administration information*.
- Whether a disclosure of *public interest information* is made to a *relevant authority* depends on the type of information being disclosed and what or who the information relates to.
- Section 5(5) of the PID Act specifies the *relevant authorities* that can receive disclosure of public interest information.
- The list of relevant authorities is included in the appendices to the ICAC PID Guidelines.
- If the *public administration information* relates to a *public officer* in DPC, both the DPC *responsible officers* or the person responsible for the supervision or management of the public officer the *public administration information* relates to are *relevant authorities*.



- If the *public administration information* relates to a public sector employee in DPC or relates to DPC, both the DPC *responsible officers* or the Commissioner for Public Sector Employment are *relevant authorities*.
- The OPI is also a relevant authority for any appropriate disclosure of public administration information.

How do I make a disclosure of public administration information?

- Each *relevant authority* has its own procedures in relation to disclosing and receiving *public administration information*.
- This procedure set out how *public officers* in DPC can make, and what to do if they receive, an *appropriate disclosure* of *public interest information*.

See 'Appendix A: Making an appropriate disclosure of public interest information' for further details.

# Making an appropriate disclosure of public interest information

Section 5 of the PID Act sets out what is an appropriate disclosure of public interest information.

In order to make an appropriate disclosure of public interest information you need to determine:

- 1. whether the information you have is *public interest information*;
- 2. what type of public interest information it is; and
- 3. who you should disclose the information to (i.e. who the *relevant authority* is).

All persons can receive protections under the PID Act for disclosing *environmental and health information*, but only *public officers* receive protections for disclosing *public administration information*. These terms are explained in more detail below.

Advice can be provided to you by a DPC *responsible officer*. Also see 'Appendix A: Making an appropriate disclosure of public interest information'. Further information about the PID Act can also be found on the ICAC / <u>OPI</u> website (<u>www.icac.sa.gov.au</u>).

# Receiving an appropriate disclosure of public interest

In order to determine whether an *informant* has made an *appropriate disclosure* of *public interest information*, an assessment of the information provided is made to determine whether it is *public interest information* and consider whether the disclosure has been made to the *relevant authority* for that type of information.

Advice can be provided by a DPC *responsible officer*. Also see 'Appendix B: Receiving and dealing with an appropriate disclosure of public interest information'. Further information about the PID Act can also be found on the ICAC / <u>OPI</u> website (<u>www.icac.sa.gov.au</u>).

# False or misleading disclosures

A *public officer* should consult the *responsible officer* if they suspect a disclosure to be false or misleading.

It is an offence against the PID Act to make a disclosure of public interest information knowing that is false or misleading in a material particular (whether by reason of the inclusion or omission of a particular). Such a disclosure of *public interest information* is not protected by the PID Act.



# What protections are given under the PID Act?

- 1. *Public administration information:* only *public officers* are eligible for the protections provided by the PID Act when they make an appropriate disclosure of *public administration information*.
- 2. *Environmental and health information:* any person is eligible for the protections provided by the PID Act if they make an appropriate disclosure of *environmental and health information*, provided:
  - they believe on reasonable grounds that the information is true; or
  - not being in a position to form such a belief, believes on reasonable grounds that the information may be true and is of sufficient significance to justify its disclosure so that its truth may be investigated.

# Confidentiality

- A person who makes an *appropriate disclosure* of *public interest information* is protected and their identity must be kept confidential in accordance with section 8 of the PID Act.
- <u>ICAC PID Guideline Three: Informant Confidentiality</u> sets out some exceptions to maintaining confidentiality including in cases where it may be necessary to reveal the identity of an *informant* to prevent or minimise an imminent risk of serious physical injury or death to any person.
- Under the PID Act it is a criminal offence to divulge the identity of an *informant* except in the limited circumstances where that is permitted.
- If you receive an *appropriate disclosure* of *public interest information*, when seeking any advice, for example from OPI or from the DPC *responsible officer*, you must not disclose the identity of the *informant* unless the *informant* has consented.
- You can only disclose the identity of the *informant* in accordance with <u>ICAC PID Guidelines</u> <u>Three: Informant Confidentiality</u> or if you have:
  - assessed the disclosure; and
  - based on that assessment, you are referring the *appropriate disclosure* of *public interest information* to OPI or to the DPC *responsible officer* for investigation; and
  - based on that assessment, you have concluded that the matter cannot be fully investigated in the absence of the identity of the *informant* being disclosed.

# Immunity

• A person who makes an appropriate disclosure of public interest information has the immunity provided for in section 5(1) of the PID Act.

# Victimisation

- It is a criminal offence to victimise a person who makes an *appropriate disclosure* of *public interest information.*
- The PID Act provides that a person who personally commits an act of victimisation under the PID Act is guilty of an offence.



• The PID Act also contains provisions dealing with victimisation of a person who suffers a detriment on the ground, or substantially on the ground, that the person has made (or intends to make) an appropriate disclosure of *public interest information*. This is also addressed in section 9 of the PID Act.

# Preventing or hindering disclosures

• It is an offence under the PID Act for a person to prevent another person from making an *appropriate disclosure* of *public interest information* or to hinder or obstruct another person in making such a disclosure.

# Obligation to make a report to the Office of Public Integrity (OPI) and protections under the PID Act

- A *public officer* who makes a report to the OPI under the ICAC Act may also be protected under the PID Act.
- Where a *public officer* makes a report to the OPI about a matter the *public officer* reasonably suspects involves a potential issue of corruption, misconduct or maladministration in public administration, that report will also be an *appropriate disclosure* of *public administration information* because the OPI is itself a *relevant authority*.
- Accordingly, such a report will ordinarily provide the *public officer* the protections under the PID Act.
- The OPI will deal with the report in accordance with the ICAC Act but will also act consistently with the requirements of the PID Act.
- For more information about how the OPI deals with complaints and reports visit the <u>ICAC</u> website.

# **Protecting informants**

- DPC is committed to protecting people who make an *appropriate disclosure* of *public interest information*. The protections afforded under the PID Act are outlined in the section 'What protections are given under the PID Act' in this procedures document.
- The PID Act creates an obligation to maintain the confidentiality of all people who make an appropriate disclosure of *public interest information*.
- This is reflected in section 8 of the PID Act which states that a person to whom an *appropriate disclosure* of *public interest information* is made, or a person to whom such a disclosure is referred or who otherwise knows that such a disclosure has been made, **must not**, without the consent of the *informant*, knowingly divulge the identity of the *informant* except:
  - 1. so far as may be necessary to ensure that the matters to which the information relates are properly investigated; or
  - 2. in accordance with any applicable ICAC PID Guidelines.
- As set out in the Appendices of this procedure, the identity of the *informant* must be kept confidential unless the *informant* has consented to their identity being disclosed, even when seeking advice from the DPC *responsible officer*.
- The obligation to maintain confidentiality imposed by section 8 applies despite any other statutory provision, or a common law rule, to the contrary. The exceptions to maintaining confidentiality are set out in <u>ICAC PID Guideline Three: Informant Confidentiality</u> and in section 8(1) of the PID Act.



#### How DPC will protect informants

- In order to ensure that the *informants* are protected, DPC will follow the below steps, including:
  - 1. Provide support and information on the PID Act protections to the informant;
  - Adopt and apply internal procedures that require compliance with section 8(1) of the PID Act in relation to confidentiality;
  - 3. Store information about appropriate disclosures securely; and
  - 4. Proactively recognise and address any potential detrimental outcomes that may be caused from the disclosure.
- Furthermore, *public officers* are able to refer to the <u>DPC Grievance Resolution Procedure</u> for any concerns or complaints that need to be addressed.
- Remember advice can be sought from the DPC *Responsible Officers* to ensure compliance with the <u>ICAC PID Guidelines</u>, as well as with the PID Act.

# More information

Anyone wanting to disclose *public interest information* related to DPC can therefore seek the advice of the DPC *responsible officer*. In addition, information is also available on the on the ICAC / Office for Public Integrity (<u>OPI</u>) website (<u>www.icac.sa.gov.au</u>).

Information about the *responsible officers* for DPC can be found on the <u>IN.DPC intranet</u> under the <u>Contacts</u> page.

The Directions and Guidelines issued by the Independent Commissioner Against Corruption can be access through www.icac.sa.gov.au.

Name of unit/team	Listed responsibilities	
Chief Executive	Under section 12 of the PID Act, the Chief Executive as the department's <i>principal officer</i> , will:	
	<ul> <li>designate one or more persons to perform the roles of DPC responsible officer;</li> </ul>	
	<ul> <li>ensure the name and contact details of each DPC responsible officer is made available to DPC public officers;</li> </ul>	
	<ul> <li>ensure procedures are made available, which set out processes:</li> </ul>	
	<ul> <li>for a person who wants to make an appropriate disclosure of public interest information to DPC;</li> </ul>	
	<ul> <li>for DPC public officers dealing with such a disclosure; and</li> </ul>	
	<ul> <li>clear obligations on DPC and its <i>public officers</i> to take action to protect informants.</li> </ul>	

# **Roles and responsibilities**



Name of unit/team	Listed responsibilities	
Responsible Officers	In accordance with section 12(1) the Chief Executive as the <i>principal officer</i> has appointed two people to be <i>responsible officers</i> for DPC. In accordance with section 13 of the PID Act, DPC <i>responsible officers</i> will:	
	<ul> <li>receive appropriate disclosures of public interest information relating to DPC and DPC public officers;</li> </ul>	
	<ul> <li>ensure compliance with the PID Act in relation to a public interest disclosure;</li> </ul>	
	<ul> <li>make appropriate recommendations to the Chief Executive in relation to dealing with such disclosures;</li> </ul>	
	<ul> <li>provide advice to DPC public officers in relation to the administration of the PID Act;</li> </ul>	
	<ul> <li>encourage informants to raise any concerns they have about potential detrimental outcomes that may be caused from the disclosure; and</li> </ul>	
	<ul> <li>ensure that the person making the disclosure is kept informed of progress in the investigation, taking into account the sensitivity and confidentiality of the matter.</li> </ul>	
All employees	All employees are required to comply with the PID Act. Where employees are considering a disclosure of public interest information under the PID Act, they should also consider if they have additional obligations under the Directions and Guidelines issued by the ICAC.	

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Approved by: Steven Woolhouse	Title: Executive Director Communities and Corporate
Contact person: Louise Williams	Telephone: 8429 4625
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# Appendix A: Making an appropriate disclosure of public interest information

# Step 1 Before making a disclosure

To make an *appropriate disclosure* of *public interest information* you need to determine whether the information you have is *public interest information* and you need determine who you should disclose the information to (i.e. who the *relevant authorities* are).

Whether you receive protection under the PID Act will depend in part on who are and the subject matter of the disclosure:

- Anyone can receive the protection of the PID Act if an *appropriate disclosure* is made of *environmental and health information* in accordance with the PID Act.
- Only *public officers* are eligible for the protections under the PID Act if making an *appropriate disclosure* of *public administration information*.

# Step 2

Making a disclosure

If you want to make an *appropriate disclosure* of *public interest information* related to DPC or an DPC *public officer* you have a number of options including:

## 1. You can contact the OPI and speak to them

The OPI is a *relevant authority* to receive disclosures of *public administration information* or *environmental and health information* regarding DPC, DPC *public officers* and DPC public sector employees.

# 2. You can contact the DPC Responsible Officers

The DPC *Responsible Officer* can provide you with advice and assistance. The DPC *responsible officer* is a *relevant authority* to receive disclosures of *public administration information* or *environmental and health information* regarding DPC and DPC public sector employees.

You can follow the steps at Appendix 3.

## 3. Contact the person's manager or supervisor

If your disclosure of *public administration information* or *environmental and health information* relates to an DPC *public officer*, the person responsible for the management or supervision of that DPC *public officer* is also a *relevant authority* and you can disclose to them.

# 4. Contact the Office of the Commissioner for Public Sector Employment

The Commissioner for Public Sector Employment is a *relevant authority* to receive disclosures of *public administration information* or *environmental and health information* regarding DPC and DPC public sector employees.

The person receiving the *appropriate disclosure* of *public interest information* is required to comply with a number of requirements set out under the PID Act and this procedure.



When making the disclosure of information, if you are revealing your identity, you have rights set out below about being kept informed. Please speak to the *relevant authority* about how you wish to be contacted by them. It is important that keeping you informed is done in a way that maintains strict confidentiality. Decide together how they will keep you informed.

It is better to be kept informed in writing, although this is not a requirement.

# Step 3 Assessment of disclosure

Once you make an *appropriate disclosure* of *public interest information* in accordance with section 5, the person to whom you made the *appropriate disclosure* must take certain steps as set out in section 7 of the PID Act.

This includes (amongst other things) taking reasonable steps to notify you (as the *informant* provided your identity is known) that an assessment of the information has been made and to advise you (as the *informant*) of either:

- the action being taken in relation to the information (section 7(1)(b)(i)), or
- if, no action is being taken in relation to the information, of the reasons why no action is being taken in relation to the information (section 7(1)(b)(ii)).

The action being taken in relation to the information can include referring it to another person. If the action being taken is referring it to another person, then your identity may to be disclosed as part of that referral, provided divulging your identity is necessary for the purpose of investigating the disclosure.

If any action is being taken in relation to the information, then the person you disclosed the information to (or the person it has been referred to) must take reasonable steps to notify you (as the *informant*, if your identity is known) of the outcome of that action (section 7(3)(a)).

However, if you make an *appropriate disclosure* of *public interest information* to a Minister of the Crown, the requirements set out above from section 7 do not apply. The following provisions apply instead:

- the Minister must, as soon as practicable, refer the disclosure to a relevant authority; and
- the relevant authority:
  - must deal with the information in accordance with section 7 (as if the disclosure had been made to the *relevant authority* in the first place); and
  - must ensure that the Minister is notified of the action taken under section 7 in relation to the information and the outcome of such action.

# Step 4 Action to be taken

Section 7 of the PID Act requires the person to whom an *appropriate disclosure* of *public interest information* is made to take certain actions and notify OPI in accordance with the <u>ICAC PID</u> <u>Guidelines</u>. This is set out below in more detail within 'Appendix B: Receipt, assessment and notification of appropriate disclosures of public interest information'.



Section 7(2) provides that no action need be taken in relation to an *appropriate disclosure* of *public interest information* if:

- the information disclosed does not justify the taking of further action; or
- the information disclosed relates to a matter that has already been investigated or acted upon by a *relevant authority* and there is no reason to re-examine the matter or there is other good reason why no action should be taken in respect of the matter.

The requirements set out above from section 7 do not apply where *an appropriate disclosure* of *public interest information* is made to a journalist or a member of Parliament (see below).

#### Concerns about the action taken

If you are concerned or believe (as an *informant*) that your *appropriate disclosure* is not being dealt with by DPC appropriately:

- If your appropriate disclosure of *public interest information* was made to a *relevant authority* in DPC other than a *responsible officer*, please contact one of the DPC *responsible officers* (see contact details at Appendix 3). *Responsible officers* have obligations under the PID Act and will be able to assist you.
- If your appropriate disclosure was made to an DPC responsible officer, contact other relevant authorities such as <u>OPI</u> or the <u>Office of the Commissioner for Public Sector</u> <u>Employment</u>.

If you are concerned or suspect (as an *informant*) that you may have been or will be the subject of detriment on the grounds of having made, or being about to make, an *appropriate disclosure* of *public interest information*, you are encouraged to report that suspicion.

- Please raise your concerns or suspicions with one of the *DPC responsible officers*. *Responsible officers* have obligations under the PID Act and will be able to assist you.
- If your concerns relate to the way in which an DPC *responsible officer*, is handling your matter, you might want to raise your concerns with a different DPC responsible officer.
- Alternatively, you might prefer to contact other *relevant authorities* such as <u>OPI</u> or the <u>Office</u> <u>of the Commissioner for Public Sector Employment</u>.

## Disclosure to a journalist or member of Parliament

If you have:

- made an appropriate disclosure of public interest information in accordance with section 5; and
- believe on reasonable grounds that the information is true; and
- if you have made your identity known to the person to whom that *appropriate disclosure* was made (that is, they can contact you);

you have certain rights.

You should receive notification of the action being taken (or the reasons for no actions being taken) **within 30 days** after making that disclosure.

You should also receive notification of the outcome of the action **within 90 days** after making that disclosure. However, the person whom you notified can give you a written notice saying that this period of time will be longer.



These notifications can be either verbal or in writing. Under these Procedures the *relevant authority* is directed to provide the notification in writing but under the PID Act this is not a requirement.

If the above applies, and if after **30 days or 90 days** (or such other longer period specified in writing) you have not been notified as required, you are entitled to receive the protections under the PID Act if you make an *appropriate disclosure* of the *public interest information* to a *journalist* or *member of Parliament* (other than a Minister of the Crown, as Ministers of the Crown are already *relevant authorities* under the PID Act) (see section 6 of the PID Act).

Under the PID Act *journalist* means a person engaged in the profession or occupation of journalism in connection with the publication of information in a news medium.

#### Other information

As set out in these Procedures, DPC has an obligation to protect informants.

DPC *responsible officers* are directed to ensure matters are kept strictly confidential, for example, all printed materials are kept in a locked cupboard or drawer that only the DPC *responsible officers* can access and any conversations with an informant are to be held in private. In addition, the emails sent to and from DPC *responsible officers* are kept secure and are not accessed by other staff members.

DPC is committed to minimising any risk that an informant might be victimised as a consequence of making, or intending to make, a *public interest disclosure*.

DPC *responsible officers* will provide support and information about the PID Act protections to *informants* and encourage *informants* to raise any concerns they have about potential detrimental outcomes that may be caused from the disclosure.



and Cabinet

# Appendix B: Receiving and dealing with an appropriate disclosure of public interest information

In order to determine whether someone has made an *appropriate disclosure* of *public interest* information to you, you need to assess the information given to you and consider whether you are a relevant authority for the particular information.

Advice can be provided to you by the DPC responsible officers and also by the Office for Public Integrity (OPI).

When seeking advice you must not disclose the identity of the informant, nor disclose any • information that could reveal the identity of the *informant*, unless the *informant* consents.

There are two types of *public interest information*. The first is *environmental and health information*. The second is *public administration information*. Whether you are a *relevant authority* will depend on the subject matter of the information being received.

Once you have determined that you are a relevant authority who has received an appropriate • disclosure of public interest information you must take certain steps to comply with the PID Act and the ICAC PID Guidelines.

To ensure you are complying with the PID Act it is recommended that you seek the advice and assistance of the DPC responsible officers.

When seeking advice you must not disclose the identity of the informant, nor disclose any • information that could reveal the identity of the informant, unless the informant consents.

When receiving the disclosure of information please speak to the *informant* about how they wish to be contacted by you. It is important that if the *informant* has provided their identity that they be kept informed as set out below, but that it is done in a way that maintains strict confidentiality. Decide together how you will keep them informed.

It is better they be kept informed in writing, although this is not a requirement.

Receipt, assessment and notification of appropriate disclosures of public interest information

A person to whom an appropriate disclosure of public interest information is made, must assess the information as soon as practicable after the disclosure is made (see section 7(1) of the PID Act).

If you are person to whom an appropriate disclosure of public interest information is made, then you should consider seeking the advice of an DPC responsible officer immediately. Your legal obligations will be numerous and complicated, and the DPC responsible officer will be able to assist you.

#### Step 1 Assessment

Section 7 of the PID Act requires a person to whom an appropriate disclosure is made to assess the information as soon as practicable after the disclosure is made.

# Assess for Imminent Risk

Immediately assess the disclosure to ascertain whether the 'imminent risk' provision of ICAC PID Guideline One: Receipt, assessment and notification of appropriate disclosures applies (see below).



If the content of the disclosure suggests that there is an imminent risk of serious physical injury or death to any person or the public generally, you (as the recipient of the disclosure) should immediately communicate such information as may be necessary to mitigate that risk to the most appropriate agency (e.g. South Australia Police, SafeWork SA, SA Ambulance, Environment Protection Authority).

Assess to decide whether, on its face, it is a disclosure of public interest information

- a) Does the information disclosed raise a potential issue of:
  - i) Corruption in public administration
  - ii) Misconduct in public administration
  - iii) Maladministration in public administration?
- b) Does the information disclosed raised a potential issue of a substantial risk to the environment or to the health or safety of the public generally or a significant section of the public?

If the disclosure assessed has the character of *public interest information* you have an obligation to report that matter to the OPI, applying the criteria in the ICAC Act, and in accordance with ICAC PID Guideline One:

If the recipient of the disclosure forms a reasonable suspicion that the matter(s) the subject of the disclosure involve(s) corruption in public administration, or serious or systemic misconduct or maladministration in public administration, the recipient of the disclosure must comply with his or her reporting obligations under the ICAC Act.

## Assess for no further action

If the obligation to report under the ICAC Act does not arise, assess whether this is information in relation to which no action need be taken seeking the advice of the *responsible officer*.

No action need be taken in relation to an appropriate disclosure of public interest information if:

- the information disclosed does not justify the taking of further action; or
- the information disclosed relates to a matter that has already been investigated or acted upon by a *relevant authority* and there is no reason to re-examine the matter or there is other good reason why no action should be taken in respect of the matter (see section 7(2)).

## No Action Required: Notification of Informant

If no action is being taken, as the person to whom the *appropriate disclosure* of *public interest information* was made, you still need to comply with 7(1)(b) of the PID Act.

The *responsible officer* can assist you but you must take reasonable steps to notify the *informant* (if the *informant's* identity is known):

- that an assessment of the information has been made;
- that no action is being taken in relation to the information; and
- the reasons why no action is being taken in relation to the information.

Make this notification **within 30 days** of receiving the *appropriate disclosure* of *public interest information*.



If you take longer than 30 days and if the informant believes on reasonable grounds that the information is true, the informant is entitled to disclose the *public interest information* to a journalist or a member of Parliament other than a Minister of the Crown, and the disclosure will be considered to be an *appropriate disclosure* of *public interest information*.

#### Assess for further action required

If the information does not give rise to a potential issue of corruption, but warrants further action, you need to determine who best should take action in relation to it, having regard to the following criteria:

- a) If investigation of the information may be warranted, who has the skills, resources and powers to investigate the matter?
- b) If the information is substantiated following an investigation, what action would be appropriate? Who has the skills, resources and delegations to take appropriate action in relation to the matter arising from the information, if the information is substantiated?

Having identified the appropriate person or authority to take action in relation to the matter raised by the information, the information should be further assessed to determine what information should be communicated to that person or authority to enable the information to be properly addressed.

## Action Required: Provide Information to OPI

- If action needs to be taken, unless good reasons exist for not doing so, please refer the *appropriate disclosure* of *public interest information* to an DPC *responsible officer*.
- Following your assessment, when referring the *appropriate disclosure* of *public interest information* to a DPC *responsible officer*, you can only disclose the identity of the *informant* if you have:
- assessed the disclosure; and
- based on that assessment, you are referring the *appropriate disclosure* of *public interest information* to the DPC *responsible officer* for investigation; and
- based on that assessment, you conclude that the matter cannot be fully investigated in the absence of the identity of the *informant* being disclosed.
- If you do not have enough information to draw that conclusion, please omit the *informant's* identity from your referral. If a DPC *responsible officer* considers that they need the *informant's* identity to properly investigate, they will tell you.
- Even if you refer the *appropriate disclosure* of *public interest* information to a DPC *responsible officer* then you must still:
- take action in relation to the information in accordance with the <u>ICAC PID Guideline One</u> set out below (as required by section 7(1)(a)); and
- provide OPI with information relating to the disclosure in accordance with the <u>ICAC PID</u> <u>Guideline One</u> (as required by section 7(1)(c)).

The DPC responsible officer can assist you.

• You must ensure that you are complying with <u>ICAC PID Guideline One</u>.

<u>ICAC PID Guideline One</u> applies in respect of the action to be taken by **a person to whom an** *appropriate disclosure* of *public interest information* has been made (the recipient of the



disclosure) and in respect of the notification to the OPI of the receipt of the appropriate disclosure.

# If you are a person **to whom an** *appropriate disclosure* **of** *public interest information* **has been made:**

- 1. If the content of the disclosure suggests that there is an imminent risk of serious physical injury or death to any person or the public generally, you (as the recipient of the disclosure) should immediately communicate such information as may be necessary to mitigate that risk to the most appropriate agency (e.g. South Australia Police, SafeWork SA, SA Ambulance, Environment Protection Authority).
- If you (as the recipient of the disclosure) form a reasonable suspicion that the matter(s) the subject of the disclosure involve(s) corruption in public administration, or serious or systemic misconduct or maladministration in public administration, you must comply with your reporting obligations under the ICAC Act.
- 3. If you (as the recipient of the disclosure) assesses the content of the disclosure as requiring further action, you must, unless the matter is reported to the OPI as a potential issue of corruption in public administration, ensure that:
  - a) such action as may be appropriate in the circumstances is taken by you to ensure the matter the subject of the disclosure is properly addressed; or
  - b) such information as is necessary to enable action to be taken is communicated to the most appropriate person or *relevant authority* to take such action.
- 4. You (as the recipient of the disclosure) must notify the OPI of the *appropriate disclosure* as soon as reasonably practicable after the receipt of the *appropriate disclosure* by making an electronic notification via the dedicated notification form on the <u>ICAC website</u> and must include in that notification:
  - a) the date the disclosure was received;
  - b) your name and contact details;
  - c) a summary of the content of the disclosure;
  - d) the assessment made of the disclosure;
  - e) the action taken by you (as the recipient of the disclosure) including:
    - i. whether the disclosure was referred to another *relevant authority*, *public authority*, *public officer* or another person; and
    - ii. if the disclosure was referred to another *relevant authority*, *public authority* or *public officer* or other person,
      - 1. the date of the referral;
      - 2. the identity of that *relevant authority*, *public authority* or *public officer* or another person to whom the disclosure was referred;
      - 3. the manner of referral; and
      - 4. the action to be taken by that *relevant authority*, *public authority* or *public officer* or another person (if known).
  - f) if no action was taken by you (as the recipient of the disclosure) the reason why no action was taken; and



- g) whether the identity of the *informant* is known only to you (as the recipient of the disclosure) or if the identity of the *informant* has been communicated to a *relevant authority*, *public authority* or *public officer* or another person (and if so, the reasons why such communication was made).
- 5. As the recipient of the disclosure you must retain the unique reference number issued by the OPI after the making of a notification and must ensure that that unique reference number is provided to any other person or authority to whom the disclosure is referred.

# Step 2 Action Required: Notification of Informant

As a person to whom an *appropriate disclosure* of *public interest information* has been made, you also need comply with section 7(1)(b) of the PID Act.

A DPC responsible officer can assist you.

- You must take reasonable steps to notify the *informant* (if the *informant's* identity is known) that an assessment of the information has been made and to advise the *informant* of the action being taken in relation to the information.
- Make this notification **within 30 days** of receiving the *appropriate disclosure* of *public interest information*. Make this notification in writing. However before emailing an *informant*, please ensure they have agreed to an appropriate email address to be used.

If you take longer than 30 days, if the *informant* believes on reasonable grounds that the information is true, then they are entitled to disclose the *public interest information* to a journalist or a member of Parliament other than a Minister of the Crown, and the disclosure will be considered to be an *appropriate disclosure* of *public interest information*.

• As set out below, later on either you or a person to whom you have referred the disclosure to, will also need to notify the *informant* of the outcomes of the action. This needs to be done **within 90 days** of receiving the *appropriate disclosure* of *public interest information* (see below).

If you or the DPC *responsible officer* form the view that it will take longer than 90 days from the *appropriate disclosure* of *public interest information* for an outcome, then you must notify the informant in writing of this alternative longer period of time in which you will report to then on the outcomes of the actions.

Do this when you notify the *informant* of the action being taken.

# Step 2 Outcomes of Action: Notification of Informant

• It is recommended that you refer any appropriate disclosure of public interest information to an *DPC responsible officer*.

You must take reasonable steps to notify the *informant* (if the *informant's* identity is known) of the outcome of that action (see section 7(3)(a) of the PID Act).



• If you do not refer the matter to an DPC *responsible officer*, you must take the appropriate action as decided through the assessment of the information.

You must take reasonable steps to notify the *informant* (if the *informant's* identity is known) of the outcome of that action (see section 7(3)(a) of the PID Act).

- If you refer the *appropriate disclosure* of *public interest information* to an DPC *responsible officer*, or to another person, then the DPC *responsible officer* or the other person must take reasonable steps to notify the informant (if the informant's identity is known) of the outcome of that action (see section 7(3)(a) of the PID Act).
- Please make this notification in writing however before emailing an *informant*, please ensure they have agreed to an appropriate email address to be used.
- This notification to the *informant* must be done **within 90 days** of receiving the *appropriate disclosure* of *public interest information*, or within such longer period if you have made a notification to the *informant* that you will take longer to report to them on the outcomes (see above).

If it takes longer than 90 days (or the alternative longer period of time notified above) to notify the informant of the outcomes of the action, and if the *informant* believes on reasonable grounds that the information is true, then they are entitled to disclose the *public interest information* to a *journalist* or a member of Parliament other than a Minister of the Crown, and the disclosure will be considered to be an *appropriate disclosure* of *public interest information*.

## Outcomes of Action: Notification of OPI

If you take action in relation to an appropriate disclosure of public interest information:

- you must provide OPI with information relating to the outcome of that action in accordance with <u>ICAC PID Guideline Two: Notification of action taken</u> set out below (see section 7(3)(b of the PID Act)
- and if such action consists of referring the appropriate disclosure of public interest information to another person, then that other person to whom it is referred must provide OPI with information relating to the outcome of that action in accordance with <u>ICAC PID Guideline</u> <u>Two</u> (see section 7(3)(b of the PID Act).

## ICAC PID Guideline Two:

- provides that in addition to the requirement for OPI to be notified when an *appropriate* disclosure of public interest information is received (see <u>ICAC PID Guideline One</u> above), the OPI must also be notified of any action taken in relation to the disclosure.
- applies in relation to the notification to the OPI of the outcome of any action taken upon receipt of, or referral of, an appropriate disclosure of *public interest information*.

If you have received an *appropriate disclosure* of *public interest information*, or if you have received a referral of such a disclosure from someone else, you must:

- notify the OPI as soon as reasonably practicable via the <u>online notification form</u> the following:
  - a) the unique identification number issued by the OPI upon notification of the original disclosure
  - b) the name and contact details of the informant
  - c) the name and contact details of the person or authority responsible for taking the action
  - d) what (if any) findings were made in respect of the disclosure



- e) the nature of the action taken (if any)
- f) the outcome of any action taken (if applicable)
- g) whether the identity of the *informant* was disclosed to a person other than the original recipient of the disclosure, and
- h) whether the *informant* was notified of the action taken and, if so, when and how that notification was made.

Appropriate disclosure of public interest information made to Minister of the Crown

If an *appropriate disclosure* of *public interest information* is made to a Minister of the Crown, the following provisions apply:

- the Minister must, as soon as practicable, refer the disclosure to a relevant authority; and
- the relevant authority—
  - must deal with the information in accordance with this section (as if the disclosure had been made to the relevant authority); and
  - must ensure that the Minister is notified of the action taken under this section in relation to the information and the outcome of such action (see section 7(5) of the PID Act).

# Keeping the information safe

Any person who has received an *appropriate disclosure* of *public interest information* and made an assessment of that information, must keep that information confidential and stored in a secure manner, whether this is electronically or in printed form.

DPC Responsible Officers:

- will have access to a secure positional mailbox through their email account. The mailbox will
  only be accessed by the *responsible officers* and has appropriate ICT security measures in
  place.
- are directed to ensure matters are kept strictly confidential, for example, all printed materials are kept in a locked cupboard or drawer that only the DPC *Responsible Officers* can access and any conversations with an informant are to be held in private. In addition, the emails sent to and from DPC *Responsible Officers* are kept secure and are not accessed by other staff members.

DPC is committed to minimising any risk that an informant might be victimised as a consequence of making, or intending to make, a *public interest disclosure*.

DPC *responsible officers* will provide support and information about the PID Act protections to informants and encourage *informants* to raise any concerns they have about potential detrimental outcomes that may be caused from the disclosure.



# Appendix C: How informants can contact DPC

There are a number of ways you can contact DPC to make an *appropriate disclosure* of *public interest information*, including:

- Email: Steven.Woolhouse@sa.gov.au Michael.Brougham@sa.gov.au; or
- Post: \*Mark the envelope private and confidential

Steven Woolhouse Public Interest Disclosure, Department of Premier and Cabinet GPO Box 2343 Adelaide SA 5001

Michael Brougham Public Interest Disclosure, Department of Premier and Cabinet GPO Box 2343 Adelaide SA 5001

You can contact the DPC *Responsible Officers* via the channels above to make an *appropriate disclosure* or you may request to meet them face to face in a neutral location.

Upon receiving the disclosure, the DPC responsible officer, will ensure:

- that the information is securely received and not divulged to other parties; and
- the Chief Executive is responsible for ensuring compliance with these steps.

When making the disclosure of *public interest information*, if you are revealing your identity, you have rights about being kept informed. Please speak to the DPC *responsible officer* about how you wish to be contacted by them.

The person receiving the *public interest information* must comply with the requirements set out under the PID Act and must also follow the procedures outlined in this document (see the 'Appendix B: Receiving and dealing with an appropriate disclosure of public interest information').

## Accessibility and assistance

For individuals who do not have English as their first language or customers who are hearing impaired or mute, the Australian Government provides the following services:

- Translating and Interpreting Service (TIS): call 131 450
- National Relay Service (Speak and Listen): call 1300 555 727
- National Relay Service (TTY users): call 133 677
- Internet relay users can make an online call using National Relay Service

Individuals using these services can request to be put through to DPC *responsible officer* to provide a *disclosure* or to make an enquiry.

